Defining 'environmental migration'

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Abstract
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Defining ‘environmental migration’

Olivia Dun and François Gemenne

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Terms and concepts such as environmental migration, climate change-induced migration, ecological or environmental refugees, climate change migrants and environmentally-induced forced migrants are found scattered throughout the literature. The main reason for the lack of definition relating to migration caused by environmental degradation or change is linked to the difficulty of isolating environmental factors from other drivers of migration.

Another major hindrance lies in the confusion of forced versus voluntary migration. Is environmental migration inherently a form of forced displacement? Can it take the form of voluntary relocation? What about government resettlement schemes in anticipation of or following an environmental disruption? Does the distinction between forced and voluntary matter? These questions impact on typologies of environmental migration and cannot be easily circumvented.

Aside from clear cases where sudden-onset environmental changes such as those resulting from earthquakes or floods lead to forced displacement, the problem is that environmental migration commonly presents itself where there is a slow-onset environmental change or degradation process (such as desertification) affecting people who are directly dependent on the environment for their livelihood and causing them livelihood stress.

When environmental degradation is a contributing but not major factor, it becomes questionable whether such migration can be called environmental migration. The increased complexity of current migration patterns also contributes to the difficulty of finding a consensus over definitions.

Since the 1970s, a clear divide has existed between those forecasting waves of ‘environmental refugees’ and those adopting a more sceptical stance. Generally speaking, the former, who tend to isolate environmental factors as a major driving force of migration, can be described as ‘alarmists’ and the latter, who tend to insist on the complexity of the migration process, as ‘sceptics’. Interestingly, alarmists usually come from disciplines such as environmental, disaster and conflict studies, while sceptics belong almost exclusively to the field of forced migration and refugee studies. Unsurprisingly, reports linking climate change with security issues usually side with alarmists.

Just as most classical theories on migration tend to ignore the environment as a driver of migration, most theories on environmental governance ignore migration flows. Bridging this gap should be the first priority of a research agenda in this field.

Making progress

For academic purposes the interest in developing a definition lies in understanding the factors underlying migration decisions. While this is also of interest and concern to policymakers, they have an additional need to know what rights such a person is afforded. Without a precise definition, practitioners and policymakers are not easily able to establish plans and make targeted progress. Migrants and displaced persons falling within the definition are not clearly recognisable and may thus not receive appropriate assistance. In this sense, while much of the scholarly debate and policy recommendations to date have rightly cautioned against mixing those displaced by environmental causes with those defined as refugees by the 1951 Refugee Convention, there are many helpful elements of the process of defining someone under the 1951 Convention that can contribute to defining people displaced by environmental change.

With respect to the question of environmental migration, the focus to date has been on somehow proving that environmental factors can be a single major cause for displacement and migration. However, it is interesting to note that in determining whether or not someone is a ‘Convention refugee’ it is not necessary to determine whether or not the reason leading to persecution (political opinion, race, nationality, religion or membership of a particular social group) is the main reason for displacement but whether or not it happened. Once this link is established then the decision maker can grant the person refugee status without considering whether or not the reason was the main cause leading to the persecution. Could/should the same be done for people displaced by environmental factors? Is it enough to prove the causal relationship between environment and displacement or should the causal relationship result in a certain degree of hardship or breach of human rights before there can be some form of long-term international protection?

Conclusion

The need for a definition is a crucial step in the conceptualisation of environmental migration, and the development of policy responses to address these flows. However, two main factors driving the need for a definition could hinder its development.

Firstly, many scholars would like to establish environmental migration as a specific field within migration studies. There is a tendency to fence off this area and consider it apart from classical migration theories, as if environmental migration were of
Some say that those displaced as a result of environmental or climate change are refugees and advocate for the expansion of the definition of a refugee in the 1951 Refugee Convention in order to include them; others call for the adoption of new instruments to provide them with protection similar to that provided for refugees. And then there are those who believe that any notion of the existence of ‘environmental refugees’ and their need for refugee-like protection is at best exaggerated and at worst politically motivated and dangerous. According to them, such ideas serve only to confuse the traditional concept of a refugee and play into the hands of those – governments – who wish to classify all as economic migrants and thereby avoid their obligation to provide refugee protection.

The fierceness of the debate strongly recalls the one twenty years ago about the existence, definition and need for protection of the internally displaced. In those days, there were those who vehemently opposed the ‘creation’ of this category of people because they considered it would.

Drowned in definitions?

Maria Stavropoulou

Refugees or migrants? In need of new forms of legal protection or adequately protected by existing instruments? No obvious or absolute answers.

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